

***TOWN OF HAYWARD  
COMPREHENSIVE OUTDOOR RECREATION  
PLAN  
ADDENDUM  
2015-2020***

**JULY 2014 draft**

RESOLUTION \_\_\_\_ (draft) \_\_\_\_

**ADOPTING THE COMPREHENSIVE OUTDOOR RECREATION PLAN ADDENDUM FOR THE TOWN OF HAYWARD, SAWYER COUNTY, WISCONSIN**

**WHEREAS**, THE TOWN OF HAYWARD HAS A NEED FOR DEVELOPING AN OUTDOOR RECREATION PLANNING PROGRAM BASED ON SOUND PLANNING PRINCIPALS, CITIZEN INPUT, AND LONG-RANGE GOALS AND OBJECTIVES; AND

**WHEREAS**, THE TOWN OF HAYWARD PLANNING COMMISSION WAS GIVEN THE RESPONSIBILITY OF DEVELOPING A COMPREHENSIVE OUTDOOR RECREATION PLAN FOR THE TOWN OF HAYWARD; AND

**WHEREAS**, THE TOWN PLANNING COMMISSION HAS DEVELOPED THE *TOWN OF HAYWARD COMPREHENSIVE OUTDOOR RECREATION PLAN ADDENDUM 2015-2020* WHICH, ALONG WITH THE *TOWN OF HAYWARD COMPREHENSIVE OUTDOOR RECREATION PLAN 2009-2014*, WILL SERVE AS A GUIDE FOR MAKING FUTURE DECISIONS RELATING TO THE EXPANSION AND DEVELOPMENT OF RECREATIONAL AREAS AND TRAILS IN THE TOWN OF HAYWARD.

**NOW**, THEREFORE, BE IT RESOLVED, THAT THE TOWN BOARD OF THE TOWN OF HAYWARD DOES HEREBY APPROVE THE *TOWN OF HAYWARD COMPREHENSIVE OUTDOOR RECREATION PLAN ADDENDUM 2015-2020* FOR THE TOWN OF HAYWARD, SAWYER COUNTY, WISCONSIN.

ADOPTED THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 20\_\_.

TOWN OF HAYWARD  
\_\_\_\_\_, TOWN CHAIRMAN

ATTEST:  
\_\_\_\_\_, TOWN CLERK

## **Plan Amendments**

The following lists the dates and page numbers of any amendments to this Comprehensive Outdoor Recreation Plan Addendum since its original adoption.

<b>AMENDMENT</b>	<b>DATE</b>	<b>PAGE #</b>	<b>SUMMARY</b>
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## **TOWN OF HAYWARD**

### **BOARD**

Jeff Homuth - Chairman  
Harold Tiffany - Supervisor  
Gary Gedart – Supervisor  
Bryn Hand - Clerk  
Sandra Jalowitz – Treasurer

## **Town of Hayward**

### **Planning Commission**

Dick Dewhurst – Chairperson  
Derek Sokoloski – Vice-Chairman  
Joan Cervenka – Secretary  
Tom Turngren - Commission Member  
Pat Effertz - Commission Member  
Rachel Thompson - Commission Member  
Pat Duffy - Commission Member  
Donna Gilbertson- Commission Member

### **Park Committee Members**

Deb Proctor – Chairman  
Kurt Proctor  
Dick Skogman  
Eric Wellauer

# TABLE OF CONTENTS

## CHAPTER 1 - INTRODUCTION

1.1 Purpose and Need .....	5
1.2 Planning process.....	5
1.3 The Planning Area.....	5

## CHAPTER 2 - EXISTING CONDITIONS

2.1 POPULATION INFORMATION .....	6
2.2 ECONOMIC DEVELOPMENT.....	6
2.3 PHYSICAL, NATURAL, & CULTURAL RESOURCES.....	6

## CHAPTER 3 - OUTDOOR RECREATION SUPPLY AND INVENTORY

3.1 PARKS, OPEN SPACE & RECREATIONAL RESOURCES.....	7
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## CHAPTER 4 - VISION, GOALS & OBJECTIVES

4.1 OUTDOOR RECREATION RESOURCES & FACILITIES .....	10
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## CHAPTER 5 - ACQUISITION & DEVELOPMENT RECOMMENDATIONS

5.1 SUMMARY.....	11
5.2 ACQUISITION RECOMMENDATIONS.....	11
5.3 DEVELOPMENT RECOMMENDATIONS.....	11

## Chapter 1 - Introduction

### 1.1 Purpose and Need

On April 14, 2009, the Town of Hayward, Sawyer County, Wisconsin “COMPREHENSIVE OUTDOOR RECREATION PLAN 2009-2014 (2009 Plan)” was adopted. The 2009 Plan is considered to be operational until December 2014. It is important to review and update, and or revise the 2009 Plan to have a continuous comprehensive outdoor recreation plan for the Town of Hayward. The purpose of this narrative is to document an appropriate general review of the 2009 Plan and update that Plan as appropriate. This report will serve as documentation of the review of the 2009 Plan, provide an update of the 2009 Plan, and will serve as an Addendum to the 2009 Plan which is to cover the time period of 2015-2020.

### 1.2 Planning Process

The Town of Hayward Planning Commission members conducted a review of the 2009 Plan and provided context and information for this revision during February-June 2014. Town Board members, Park Committee members, and citizens of the Town provided additional information. The Sawyer County document, “A Plan For Outdoor Recreation Sawyer County, Wisconsin 2014-2020” was also reviewed and is to be considered incorporated into this Addendum.

### 1.3 Planning Area

The area considered for the 2009 Plan and this Addendum is all of the land within the Town of Hayward’s Jurisdictional area.

## Chapter 2 – Existing Conditions

### 2.1 Population

The documentation in the 2009 Plan on Population, racial composition, age distribution is generally current and accurate. An example of accuracy is that on Table 2.2 of the 2009 Plan, the 2010 Town population is predicted to be 3,536 and the 2010 Census noted the population as 3,601. Therefore population data will not be updated in this document.

One significant issue with strict population data is that it does not reflect the overall recreational activity in the Town and all of Sawyer County, as a substantial number of recreational use comes from second-home owners and visitors. Based on the 2010 census data, 50.6% of the homes in Sawyer County are designated as seasonal or for recreational use.

### 2.2 Economic Development

Since the adoption of the 2009 Plan, there has been no significant loss or gain of businesses in the Town or surrounding communities. The 2009 Plan information concerning employment, industry, education, income, occupation, labor market, economic base, and economic development is generally accurate and current. There will be no additional information in this document concerning economic development.

### 2.3 PHYSICAL, NATURAL & CULTURAL RESOURCES

The 2009 Plan contains an accurate section detailing a baseline assessment of the Town of Hayward physical, natural, & cultural resources. Information includes: a physical resource inventory, a natural resource inventory, and a cultural resource inventory. The details provided include information within the Town on the geology, topography, soils, natural resource features, ecological features, groundwater, rivers, lakes, wetlands, public forested communities, cultural resource features and inventory, as well as a listing of community events. These facts have not changed since the publication of the 2009 Plan and do not need to be updated.

## Chapter 3 – OUTDOOR RECREATION SUPPLY INVENTORY

The supply and inventory of outdoor recreation opportunities and facilities in the 2009 Plan is basically acute and is partially captured below. Information on Town facilities has been updated below.

### 3.1. Parks, Open Spaces & Recreational Resources

Parks and recreational resources are important components of a community's public facilities. These resources provide residents with areas to exercise, socialize, enjoy wildlife viewing or provide opportunities for environmental education for adults and children. Increasingly, parks and recreational resources can contribute to a community's local economy through eco-tourism. In addition, these resources are important for wildlife habitat and movement. Taken together, it is clear that the protection, enhancement, and creation of parks and recreational resources are important to the quality of life and character of a community.

A total of about 470 acres of the Town is classified as developed park and recreation land. This figure makes up about 1.7 percent of the total area of the Town and 9.4 percent of the Town's developed area. Land in this use include Round Lake Peninsula Beach area, the Town's three boat landing sites, Hatchery Creek Park and Ski Trail, Town Forest, and private owned recreation facilities.

The following recreational resources are found within the Town of Hayward (excluding fishing sites, which have no exact boundaries):

Round Lake Peninsula Beach: The Town of Hayward owns and maintains a public beach on Round Lake. This site is located on Round Lake Peninsula. Picnic and restroom facilities are provided at the site.

Round Lake Boat Landings: The Town owns and maintains three boat landing sites on Round Lake, which are located along Linden Road, Peninsula Road (near Round Lake Peninsula Beach), and Birch Lane. A launching dock and ramps are provided at the Linden Road and Peninsula Road sites.

Town of Hayward Recreational Forest (Town Forest): This year round park is maintained by the Town for non-motorized recreation, and is located on County Hill Road. The Town Forest is located adjacent to the Wisconsin Department of Natural Resources Kissick Swamp Wildlife Area. The Town Forest contains a lighted gravel parking lot and a trail system for hiking, snowshoeing, and cross-country skiing. Since 2009, developments in the Recreation Forest include a sledding hill, trail signage, a picnic shelter/warming hut, restroom facilities, benches, picnic tables, information kiosk, trail indicator solar lights, snowshoe trail, prairie restoration area, and fat tire and/or mountain biking opportunities.

Additional projected projects include: formation of a "Forest Friends" group; an interpretive trail focused on native trees, vegetation, and forest management practices; and signage of the snowshoe trail.

School Bike Trail: The Town of Hayward constructed bike trail, approximately 1,500 feet long, connects near to the City of Hayward Pedestrian/Bike Trail. The native surfaced trail runs from Lein Road east to the west south/west edge of Greenwood Cemetery. Following cemetery roads, this "off-road" bike trail connects to Greenwood lane, to the City Pedestrian/Bike Trail, and on to the community schools.



All Terrain Vehicle (ATV) Routes: Since the 2009 Plan, the Town of Hayward has designated named roads as an all-terrain vehicle route between those areas posted as such with all-terrain vehicle route signs:

- Conger Road (so ATV's can connect with the Tuscobia and other woodland trails)
- Chippewa Trail (Sect. 25 of T41 N, R 9 W and Sect. 31 of T41 N, R 8 W) from Bender Road to 31 Trail crossing with Chippewa Trail (Fire Tower Trail).
- Trailhead on Chippewa Trail, East to County Road B (approx. 320 feet)
- Indian Trail Road — approximately 50 feet between ATV trails
- Green Lake Road — approximately 60 yards between ATV trails
- Indian Lake Road — approximately a mile. Route would start a mile from Hwy E at ATV trail and use approx. 1 mile of road to the end and ATV trail.
- Gurno Lake Road — approximately 4/10 mile from ATV trail to Larson Road
- Larson Road — from Gurno Lake Road to Couderay town line
- The Town's portion of County Hill Road to the Washburn County line. All adjacent Stonewood West roads are included.
- Gorney Road from County Hill Road to the end or its entirety, k. Gorud Road from County Hill Road to the end or in its entirety.
- Hospital Road — From Hwy 63 to Hwy 27/77
- Olson Road — from Hospital Road to the Town of Lenroot
- Nyman Avenue from Hwy 27/77 to the City of Hayward
- Company Lake Road — from Nyman Avenue to Chippanazie Road
- Chippewa Trail — Bender Road, west to Hwy B

## CHAPTER 4 - VISION, GOALS & OBJECTIVES

The 2009 Plan's Vision, Goals and Objectives will continue forward and are restated here. A vision statement identifies where an organization (the Town Hayward) intends to be in the future and how to meet the future needs of its stakeholders: citizens. The vision statement incorporates a shared understanding of the nature and purpose of the organization and uses this understanding to move towards a greater purpose together. The following is the Vision Statement that was adopted as part of the Town of Hayward Comprehensive Plan. The statement is written in present tense and describes an ideal future condition.

"The Town of Hayward is...

Rural in character with a majority of the land devoted to a mixture of forests, open space, and agriculture. Residential and commercial development is located primarily on land with poor agricultural productivity, or is predominantly concentrated adjacent to the City of Hayward. New development is planned and sited to protect water, natural resources and productive farmland, and to reinforce the rural character of the Town.

The Town of Hayward is a desirable place to live because of its rural character, natural terrain, scenic waterways and proximity to regional employment opportunities. The community values its proximity to the City of Hayward and the area's natural resources. Local leaders continue to work with adjoining towns, the City of Hayward and Sawyer County to manage development and the delivery of services for the betterment of the region."

### General Goals

The following four goals are general in nature, and along with the vision statement, are intended to guide actions the Town of Hayward makes in the future. The essence of these recommendations, reflected in the Vision Statement and throughout the entire plan, is to create a sustainable future for the Town of Hayward.

A sustainable community is one where economic prosperity, ecological integrity and social and cultural vibrancy live in balance. For the Town of Hayward, a sustainable future will create conditions that:

- Preserve and reinforce the diverse economy and rural character of the Town of Hayward.
- Protect and enhance the ecological assets of the Town of Hayward.
- Maintain and enhance the quality of life of the residents in the Town of Hayward.

The Comprehensive Outdoor Recreation Plan contains goals, objectives, & policies that were developed during the comprehensive planning. This section defines goals and objectives as follows:

Goal: A goal is a long-term target that states what the community wants to accomplish. The statement is written in general terms and offers a desired condition.

Objective: An objective is a statement that identifies a course of action to achieve a goal. They are more specific than goals and are usually attainable through planning and implementation activities.

The following goals and objectives are used to develop specific acquisition and development recommendations. These recommendations are found in Chapter 5.

#### 4.1 OUTDOOR RECREATION RESOURCES & FACILITIES

##### 4.1.1 Issues Identified During the Planning Process

Members of Plan Commission had the following concerns relating to recreation resources and facilities:

- Lack of neighborhood parks and open space
- Need funding for new parks and park improvements
- Lack of public beaches
- Need for public utility services (water, sewer, etc) to residential developments
- Need to protect open space, especially along CTH B
- More access to natural resources

Residents had the following concerns:

- Not enough access to public lands, lakes and beaches
- Not enough parking at the boat ramps
- **(>>>>more? >>..... wait on August public meeting and Town Boards opinions)**

##### 4.1.2 Goals & Objectives

Goal 1: Maintain the existing parks and outdoor recreational facilities within the Town.

Objectives:

1. Develop a Capital Improvements Program (CIP) for outdoor recreation facilities.
2. Establish a Park and Recreation Department for administration, enforcement, and program development.
3. Continue to provide funding, via the Town budget, for the maintenance of existing parks and recreation facilities.
4. Research funding programs and develop proposals for improvements to existing park and recreation facilities.

Goal 2: Provide additional outdoor recreational opportunities for Town residents and visitors.

Objectives:

1. Develop a Capital Improvements Program (CIP) for outdoor recreation facilities.
2. Work with the WDNR and Sawyer County as necessary to determine if there are needs for future parks and natural areas in the Town.
3. Encourage the connectivity of the recreational facilities with regional & state facilities, via bicycle trails or marked routes on existing roads.
4. Research funding programs and develop proposals for improvements to existing park and recreation facilities.

Goal 3: Have an educational component and provide for educational opportunity on Town property.

Objectives:

1. Work with educational institutions by providing areas for projects based learning experiences on Town property.

## CHAPTER 5 – ACQUISITION & DEVELOPMENT RECOMMENDATIONS

### 5.1 SUMMARY

This chapter provides a compilation of the local actions necessary to achieve the goals and objectives of this Comprehensive Outdoor Recreation Plan. The following actions are intended to realize and reinforce the goals and objectives described in Chapter 4. It should be noted that some of the actions may require considerable cooperation with others, including the citizens of the Hayward area, local civic and business associations, neighboring municipalities, Sawyer County, and State agencies.

### 5.2 ACQUISITION RECOMMENDATIONS

5.2.1 Land for additional parking at boat landings need to be acquired to provide better access to lakes.

5.2.2 Additional beach areas are needed in the Town and additional boat landings on Town lakes are needed.

5.2.3 The Town should acquire, if feasible, additional land adjacent to the existing Town Forest, as it becomes available.

5.2.4 Land for additional “off lake” recreation areas for, but not limited to: ball parks, equestrian parks, picnic, camping, and pond development should be acquired.

### 5.3 DEVELOPMENT RECOMMENDATIONS

5.3.1 Improve those existing lake accesses that are currently undeveloped.

5.3.2 Improve existing boat landing by providing increased parking facilities, restroom facilities and other amenities.

5.3.3 Make general improvements to Town Forest such as, but not limited to: additional trails, picnic areas and shelters, camping areas, and pond development.

5.3.4 Develop both non-motorized and motorized multi-use trails within the Town and connecting with other trails to adjacent area. Develop both non motorized trails and multi-use trails